# H. R. 1900

### IN THE SENATE OF THE UNITED STATES

September 21, 2001

Received; read twice and referred to the Committee on the Judiciary

## AN ACT

To amend the Juvenile Justice and Delinquency Prevention Act of 1974 to provide quality prevention programs and accountability programs relating to juvenile delinquency, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Juvenile Justice and Delinquency Prevention Act of
- 4 2001".
- 5 (b) Table of Contents.—The table of contents of
- 6 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Purpose.
  - Sec. 4. Definitions.
  - Sec. 5. Concentration of Federal effort.
  - Sec. 6. Coordinating Council on Juvenile Justice and Delinquency Prevention.
  - Sec. 7. Annual report.
  - Sec. 8. Allocation.
  - Sec. 9. State plans.
  - Sec. 10. Juvenile delinquency prevention block grant program.
  - Sec. 11. Research; evaluation; technical assistance; training.
  - Sec. 12. Demonstration projects.
  - Sec. 13. Authorization of appropriations.
  - Sec. 14. Administrative authority.
  - Sec. 15. Use of funds.
  - Sec. 16. Limitation on use of funds.
  - Sec. 17. Rules of construction.
  - Sec. 18. Leasing surplus Federal property.
  - Sec. 19. Issuance of rules.
  - Sec. 20. Content of materials.
  - Sec. 21. Technical and conforming amendments.
  - Sec. 22. Effective date; application of amendments.

#### 7 SEC. 2. FINDINGS.

- 8 Section 101 of the Juvenile Justice and Delinquency
- 9 Prevention Act of 1974 (42 U.S.C. 5601) is amended to
- 10 read as follows:
- 11 "FINDINGS
- "Sec. 101. (a) The Congress finds the following:
- "(1) Although the juvenile violent crime arrest
- rate in 1999 was the lowest in the decade, there re-
- mains a consensus that the number of crimes and

- the rate of offending by juveniles nationwide is still
  too high.
- "(2) According to the Office of Juvenile Justice and Delinquency Prevention, allowing 1 youth to leave school for a life of crime and of drug abuse costs society \$1,700,000 to \$2,300,000 annually.
  - "(3) One in every 6 individuals (16.2 percent) arrested for committing violent crime in 1999 was less than 18 years of age. In 1999, juveniles accounted for 9 percent of murder arrests, 17 percent of forcible rape arrests, 25 percent of robbery arrest, 14 percent of aggravated assault arrests, and 24 percent of weapons arrests.
  - "(4) More than ½ of juvenile murder victims are killed with firearms. Of the nearly 1,800 murder victims less than 18 years of age, 17 percent of the victims less than 13 years of age were murdered with a firearm, and 81 percent of the victims 13 years of age or older were killed with a firearm.
  - "(5) Juveniles accounted for 13 percent of all drug abuse violation arrests in 1999. Between 1990 and 1999, juvenile arrests for drug abuse violations rose 132 percent.
- 24 "(6) Over the last 3 decades, youth gang prob-25 lems have increased nationwide. In the 1970's, 19

- States reported youth gang problems. By the late 1990's, all 50 States and the District of Columbia reported gang problems. For the same period, the number of cities reporting youth gang problems grew 843 percent, and the number of counties reporting gang problems increased more than 1,000 percent.
  - "(7) According to a national crime survey of individuals 12 years of age or older during 1999, those 12 to 19 years old are victims of violent crime at higher rates than individuals in all other age groups. Only 30.8 percent of these violent victimizations were reported by youth to police in 1999.
  - "(8) One-fifth of juveniles 16 years of age who had been arrested were first arrested before attaining 12 years of age. Juveniles who are known to the juvenile justice system before attaining 13 years of age are responsible for a disproportionate share of serious crimes and violence.
  - "(9) The increase in the arrest rates for girls and young juvenile offenders has changed the composition of violent offenders entering the juvenile justice system.
- 23 "(10) These problems should be addressed 24 through a 2-track common sense approach that ad-

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1	dresses the needs of individual juveniles and society
2	at large by promoting—
3	"(A) quality prevention programs that—
4	"(i) work with juveniles, their fami-
5	lies, local public agencies, and community-
6	based organizations, and take into consid-
7	eration such factors as whether or not ju-
8	veniles have been the victims of family vio-
9	lence (including child abuse and neglect);
10	and
11	"(ii) are designed to reduce risks and
12	develop competencies in at-risk juveniles
13	that will prevent, and reduce the rate of,
14	violent delinquent behavior; and
15	"(B) programs that assist in holding juve-
16	niles accountable for their actions and in devel-
17	oping the competencies necessary to become re-
18	sponsible and productive members of their com-
19	munities, including a system of graduated sanc-
20	tions to respond to each delinquent act, requir-
21	ing juveniles to make restitution, or perform
22	community service, for the damage caused by
23	their delinquent acts, and methods for increas-
24	ing victim satisfaction with respect to the pen-
25	alties imposed on juveniles for their acts.

- 1 "(11) Coordinated juvenile justice and delin-
- 2 quency prevention projects that meet the needs of
- 3 juveniles through the collaboration of the many local
- 4 service systems juveniles encounter can help prevent
- 5 juveniles from becoming delinquent and help delin-
- 6 quent youth return to a productive life.
- 7 "(b) Congress must act now to reform this program
- 8 by focusing on juvenile delinquency prevention programs,
- 9 as well as programs that hold juveniles accountable for
- 10 their acts and which provide opportunities for competency
- 11 development. Without true reform, the juvenile justice sys-
- 12 tem will not be able to overcome the challenges it will face
- 13 in the coming years when the number of juveniles is ex-
- 14 pected to increase by 18 percent between 2000 and
- 15 2030.".
- 16 SEC. 3. PURPOSE.
- 17 Section 102 of the Juvenile Justice and Delinquency
- 18 Prevention Act of 1974 (42 U.S.C. 5602) is amended to
- 19 read as follows:
- 20 "PURPOSES
- 21 "Sec. 102. The purposes of this title and title II
- 22 are—
- "(1) to support State and local programs that
- prevent juvenile involvement in delinquent behavior;

1	"(2) to assist State and local governments in
2	promoting public safety by encouraging account-
3	ability for acts of juvenile delinquency; and
4	"(3) to assist State and local governments in
5	addressing juvenile crime through the provision of
6	technical assistance, research, training, evaluation
7	and the dissemination of information on effective
8	programs for combating juvenile delinquency.".
9	SEC. 4. DEFINITIONS.
10	Section 103 of the Juvenile Justice and Delinquency
11	Prevention Act of 1974 (42 U.S.C. 5603) is amended—
12	(1) in paragraph (3) by striking "to help pre-
13	vent juvenile delinquency" and inserting "designed
14	to reduce known risk factors for juvenile delinquent
15	behavior, provides activities that build on protective
16	factors for, and develop competencies in, juveniles to
17	prevent, and reduce the rate of, delinquent juvenile
18	behavior",
19	(2) in paragraph (4) by inserting "title I of"
20	before "the Omnibus" each place it appears,
21	(3) in paragraph (7) by striking "the Trust
22	Territory of the Pacific Islands,",
23	(4) in paragraph (12)(B) by striking ", of any
24	nonoffender,",

1	(5) in paragraph $(13)(B)$ by striking ", any
2	nonoffender,",
3	(6) in paragraph (14) by inserting "drug traf-
4	ficking," after "assault,",
5	(7) in paragraph (16)—
6	(A) in subparagraph (A) by adding "and"
7	at the end, and
8	(B) by striking subparagraph (C),
9	(8) in paragraph (22)—
10	(A) by redesignating subparagraphs (i),
11	(ii), and (iii) as subparagraphs (A), (B), and
12	(C), respectively, and
13	(B) by striking "and" at the end,
14	(9) in paragraph (23) by striking the period at
15	the end and inserting a semicolon, and
16	(10) by adding at the end the following:
17	"(24) the term 'graduated sanctions' means an
18	accountability-based, graduated series of sanctions
19	(including incentives, treatment, and services) appli-
20	cable to juveniles within the juvenile justice system
21	to hold such juveniles accountable for their actions
22	and to protect communities from the effects of juve-
23	nile delinquency by providing appropriate sanctions
24	for every act for which a juvenile is adjudicated de-
25	linguent, by inducing their law-abiding behavior, and

1	by preventing their subsequent involvement with the
2	juvenile justice system;
3	"(25) the term 'prohibited physical contact'
4	means—
5	"(i) any physical contact between a
6	juvenile and an adult inmate; and
7	"(ii) proximity that provides an op-
8	portunity for physical contact between a
9	juvenile and an adult inmate;
10	"(26) the term 'sustained oral and visual con-
11	tact' means the imparting or interchange of speech
12	by or between an adult inmate and a juvenile, or
13	clear visual contact between an adult inmate and a
14	juvenile in close proximity, but does not include—
15	"(A) brief communication or brief visual
16	contact that is accidental or incidental; or
17	"(B) sounds or noises that cannot reason-
18	ably be considered to be speech;
19	"(27) the term 'adult inmate' means an indi-
20	vidual who—
21	"(A) has reached the age of full crimi-
22	nal responsibility under applicable State
23	law; and
24	"(B) has been arrested and is in cus-
25	tody for or awaiting trial on a criminal

1	charge, or is convicted of a criminal of-
2	fense;
3	"(28) the term 'violent crime' means—
4	"(A) murder or nonnegligent man-
5	slaughter, forcible rape, or robbery, or
6	"(B) aggravated assault committed with
7	the use of a firearm;
8	"(29) the term 'collocated facilities' means fa-
9	cilities that are located in the same building, or are
10	part of a related complex of buildings located on the
11	same grounds; and
12	"(30) the term 'related complex of buildings'
13	means 2 or more buildings that share—
14	"(A) physical features, such as walls and
15	fences, or services beyond mechanical services
16	(heating, air conditioning, water and sewer); or
17	"(B) the specialized services that are al-
18	lowable under section $31.303(e)(3)(i)(C)(3)$ of
19	title 28 of the Code of Federal Regulations, as
20	in effect on December 10, 1996.".
21	SEC. 5. CONCENTRATION OF FEDERAL EFFORT.
22	Section 204 of the Juvenile Justice and Delinquency
23	Prevention Act of 1974 (42 U.S.C. 5614) is amended—
24	(1) in subsection (b)—

1	(A) in paragraph (3) by striking "and or
2	the prospective" and all that follows through
3	"administered",
4	(B) in paragraph (5) by striking "parts (
5	and D" each place it appears and inserting
6	"parts D and E", and
7	(C) by amending paragraph (7) to read as
8	follows:
9	"(7) not later than 1 year after the date of the
10	enactment of this paragraph, issue model standards
11	for providing mental health care to incarcerated ju-
12	veniles.",
13	(2) in subsection (c) by striking "and reports'
14	and all that follows through "this part", and insert
15	ing "as may be appropriate to prevent the duplica-
16	tion of efforts, and to coordinate activities, related to
17	the prevention of juvenile delinquency",
18	(3) by striking subsection (i), and
19	(4) by redesignating subsection (h) as sub-
20	section (f).
21	SEC. 6. COORDINATING COUNCIL ON JUVENILE JUSTICE
22	AND DELINQUENCY PREVENTION.
23	Section 206(c)(2)(B) of the Juvenile Justice and De-
24	linguency Prevention Act of 1974 (42 USC

5616(c)(2)(B)) is amended by striking "Education and Labor" and inserting "Education and the Workforce". 3 SEC. 7. ANNUAL REPORT. 4 Section 207 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5617) is amended by striking paragraphs (4) and (5), and inserting the fol-7 lowing: "(4) An evaluation of the programs funded 8 9 under this title and their effectiveness in reducing 10 the incidence of juvenile delinquency, particularly 11 violent crime, committed by juveniles.". 12 SEC. 8. ALLOCATION. 13 Section 222 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5632) is amended— 14 15 (1) in subsection (a)— 16 (A) in paragraph (2)— 17 (i) in subparagraph (A)— 18 (I) by striking "(other than parts 19 D and E)", (II) by striking "amount, up to 20 \$400,000," and inserting "amount up 21 22 to \$400,000", (III) by striking "1992" the 1st 23 24 place it appears and inserting "2000,", 25

1	(IV) by striking "1992" the last
2	place it appears and inserting "2000",
3	(V) by striking "the Trust Terri-
4	tory of the Pacific Islands,", and
5	(VI) by striking "amount, up to
6	\$100,000," and inserting "amount up
7	to \$100,000'',
8	(ii) in subparagraph (B)—
9	(I) by striking "(other than part
10	D)",
11	(II) by striking "\$400,000" and
12	inserting "\$600,000",
13	(III) by striking "or such greater
14	amount, up to \$600,000" and all that
15	follows through "section 299(a) (1)
16	and (3)",
17	(IV) by striking "the Trust Ter-
18	ritory of the Pacific Islands,",
19	(V) by striking "amount, up to
20	\$100,000," and inserting "amount up
21	to \$100,000", and
22	(VI) by striking "1992" and in-
23	serting "2000,",
24	(B) in paragraph (3)—

1	(i) by striking "allot" and inserting
2	"allocate", and
3	(ii) by striking "1992" each place it
4	appears and inserting "2000", and
5	(2) in subsection (b) by striking "the Trust
6	Territory of the Pacific Islands,".
7	SEC. 9. STATE PLANS.
8	Section 223 of the Juvenile Justice and Delinquency
9	Prevention Act of 1974 (42 U.S.C. 5633) is amended—
10	(1) in subsection (a)—
11	(A) in the 2d sentence by striking "and
12	challenge" and all that follows through "part
13	E", and inserting ", projects, and activities",
14	(B) in paragraph (3)—
15	(i) by striking ", which—" and insert-
16	ing "that—",
17	(ii) in subparagraph (A)—
18	(I) by striking "not less" and all
19	that follows through "33", and insert-
20	ing "the attorney general of the State
21	or such other State official who has
22	primary responsibility for overseeing
23	the enforcement of State criminal
24	laws, and".

1	(II) by inserting ", in consulta-
2	tion with the attorney general of the
3	State or such other State official who
4	has primary responsibility for over-
5	seeing the enforcement of State crimi-
6	nal laws" after "State",
7	(III) in clause (i) by striking "or
8	the administration of juvenile justice"
9	and inserting ", the administration of
10	juvenile justice, or the reduction of ju-
11	venile delinquency",
12	(IV) in clause (ii) by striking "in-
13	clude—" and all that follows through
14	the semicolon at the end of subclause
15	(VIII), and inserting the following:
16	"represent a multidisciplinary approach to
17	addressing juvenile delinquency and may
18	include—
19	"(I) individuals who represent
20	units of general local government, law
21	enforcement and juvenile justice agen-
22	cies, public agencies concerned with
23	the prevention and treatment of juve-
24	nile delinquency and with the adju-
25	dication of juveniles, juveniles, or non-

1	profit private organizations, particu-
2	larly such organizations that serve ju-
3	veniles; and
4	"(II) such other individuals as
5	the chief executive officer considers to
6	be appropriate; and", and
7	(V) by striking clauses (iv) and
8	(v),
9	(iii) in subparagraph (D)—
10	(I) in clause (i) by inserting
11	"and" at the end,
12	(II) in clause (ii) by striking
13	"paragraphs" and all that follows
14	through "part E", and inserting
15	"paragraphs (11), (12), and (13)",
16	and
17	(III) by striking clause (iii), and
18	(iv) in subparagraph (E) by striking
19	"title—" and all that follows through
20	"(ii)" and inserting "title,",
21	(C) in paragraph (5)—
22	(i) in the matter preceding subpara-
23	graph (A) by striking ", other than" and
24	inserting "reduced by the percentage (if
25	any) specified by the State under the au-

1	thority of paragraph (25) and excluding",
2	and
3	(ii) in subparagraph (C) by striking
4	"paragraphs (12)(A), (13), and (14)" and
5	inserting "paragraphs (11), (12), and
6	(13)",
7	(D) by striking paragraph (6),
8	(E) in paragraph (7) by inserting ", in-
9	cluding in rural areas" before the semicolon at
10	the end,
11	(F) in paragraph (8)—
12	(i) in subparagraph (A)—
13	(I) by striking "for (i)" and all
14	that follows through "relevant juris-
15	diction", and inserting "for an anal-
16	ysis of juvenile delinquency problems
17	in, and the juvenile delinquency con-
18	trol and delinquency prevention needs
19	(including educational needs) of, the
20	State", and
21	(II) by striking "of the jurisdic-
22	tion; (ii)" and all that follows through
23	the semicolon at the end, and insert-
24	ing "of the State; and",

1	(ii) by amending subparagraph (B) to
2	read as follows:
3	"(B) contain—
4	"(i) a plan for providing needed gender-
5	specific services for the prevention and treat-
6	ment of juvenile delinquency;
7	"(ii) a plan for providing needed services
8	for the prevention and treatment of juvenile de-
9	linquency in rural areas; and
10	"(iii) a plan for providing needed mental
11	health services to juveniles in the juvenile jus-
12	tice system, including information on how such
13	plan is being implemented and how such serv-
14	ices will be targeted to those juveniles in such
15	system who are in greatest need of such serv-
16	ices;", and
17	(iii) by striking subparagraphs (C)
18	and (D),
19	(G) by amending paragraph (9) to read as
20	follows:
21	"(9) provide for the coordination and maximum
22	utilization of existing juvenile delinquency programs,
23	programs operated by public and private agencies
24	and organizations, and other related programs (such

1	as education, special education, recreation, health,
2	and welfare programs) in the State;",
3	(H) in paragraph (10)—
4	(i) in subparagraph (A)—
5	(I) by striking ", specifically"
6	and inserting "including",
7	(II) by striking clause (i), and
8	(III) redesignating clauses (ii)
9	and (iii) as clauses (i) and (ii), respec-
10	tively,
11	(ii) by amending subparagraph (D) to
12	read as follows:
13	"(D) programs that provide treatment to
14	juvenile offenders who are victims of child
15	abuse or neglect, and to their families, in order
16	to reduce the likelihood that such juvenile of-
17	fenders will commit subsequent violations of
18	law;",
19	(iii) in subparagraph (E)—
20	(I) by redesignating clause (ii) as
21	clause (iii), and
22	(II) by striking "juveniles, pro-
23	vided" and all that follows through
24	"provides; and", and inserting the fol-
25	lowing:

1	"juveniles—
2	"(i) to encourage juveniles to remain
3	in elementary and secondary schools or in
4	alternative learning situations;
5	"(ii) to provide services to assist juve-
6	niles in making the transition to the world
7	of work and self-sufficiency; and",
8	(iv) by amending subparagraph (F) to
9	read as follows:
10	"(F) expanding the use of probation
11	officers—
12	"(i) particularly for the purpose of
13	permitting nonviolent juvenile offenders
14	(including status offenders) to remain at
15	home with their families as an alternative
16	to incarceration or institutionalization; and
17	"(ii) to ensure that juveniles follow
18	the terms of their probation;",
19	(v) by amending subparagraph (G) to
20	read as follows:
21	"(G) one-on-one mentoring programs that
22	are designed to link at-risk juveniles and juve-
23	nile offenders, particularly juveniles residing in
24	high-crime areas and juveniles experiencing
25	educational failure, with responsible adults

1	(such as law enforcement officers, Department
2	of Defense personnel, adults working with local
3	businesses, and adults working with commu-
4	nity-based organizations and agencies) who are
5	properly screened and trained;",
6	(vii) in subparagraph (H) by striking
7	"handicapped youth" and inserting "juve-
8	niles with disabilities",
9	(viii) by striking subparagraph (K),
10	(ix) in subparagraph (L)—
11	(I) in clause (iv) by adding
12	"and" at the end,
13	(II) in clause (v) by striking
14	"and" at the end, and
15	(III) by striking clause (vi),
16	(x) in subparagraph (M) by striking
17	"boot camps",
18	(xi) by amending subparagraph (N) to
19	read as follows:
20	"(N) community-based programs and serv-
21	ices to work with juveniles, their parents, and
22	other family members during and after incar-
23	ceration in order to strengthen families so that
24	such juveniles may be retained in their homes;",
25	(xii) in subparagraph (O)—

1	(I) in striking "cultural" and in-
2	serting "other", and
3	(II) by striking the period at the
4	end and inserting a semicolon,
5	(xiii) by redesignating subparagraphs
6	(L), (M), (N), and (O) as subparagraphs
7	(K), (L), (M), and (N), respectively; and
8	(xiv) by adding at the end the fol-
9	lowing:
10	"(O) programs designed to prevent and to
11	reduce hate crimes committed by juveniles;
12	"(P) after-school programs that provide at-
13	risk juveniles and juveniles in the juvenile jus-
14	tice system with a range of age-appropriate ac-
15	tivities, including tutoring, mentoring, and
16	other educational and enrichment activities;
17	"(Q) community-based programs that pro-
18	vide follow-up post-placement services to adju-
19	dicated juveniles, to promote successful re-
20	integration into the community;
21	"(R) projects designed to develop and im-
22	plement programs to protect the rights of juve-
23	niles affected by the juvenile justice system; and
24	"(S) programs designed to provide mental
25	health services for incarcerated juveniles sus-

1	pected to be in need of such services, including
2	assessment, development of individualized treat-
3	ment plans, and discharge plans.",
4	(I) by amending paragraph (12) to read as
5	follows:
6	"(12) shall, in accordance with rules issued by
7	the Administrator, provide that—
8	"(A) juveniles who are charged with or
9	who have committed an offense that would not
10	be criminal if committed by an adult,
11	excluding—
12	"(i) juveniles who are charged with or
13	who have committed a violation of section
14	922(x)(2) of title 18, United States Code,
15	or of a similar State law;
16	"(ii) juveniles who are charged with or
17	who have committed a violation of a valid
18	court order; and
19	"(iii) juveniles who are held in accord-
20	ance with the Interstate Compact on Juve-
21	niles as enacted by the State;
22	shall not be placed in secure detention facilities
23	or secure correctional facilities; and
24	"(B) juveniles—

1	"(i) who are not charged with any of-
2	fense; and
3	"(ii) who are—
4	"(I) aliens; or
5	"( $\Pi$ ) alleged to be dependent, ne-
6	glected, or abused;
7	shall not be placed in secure detention facilities
8	or secure correctional facilities;",
9	(J) by amending paragraph (13) to read as
10	follows:
11	"(13) provide that—
12	"(A) juveniles alleged to be or found to be
13	delinquent or juveniles within the purview of
14	paragraph (11) will not be detained or confined
15	in any institution in which they have prohibited
16	physical contact or sustained oral and visual
17	contact with adult inmates; and
18	"(B) there is in effect in the State a policy
19	that requires individuals who work with both
20	such juveniles and such adult inmates, includ-
21	ing in collocated facilities, have been trained
22	and certified to work with juveniles;",
23	(K) by amending paragraph (14) to read
24	as follows:

1	"(14) provide that no juvenile will be detained
2	or confined in any jail or lockup for adults except—
3	"(A) juveniles who are accused of non-
4	status offenses and who are detained in such
5	jail or lockup for a period not to exceed 6
6	hours—
7	"(i) for processing or release;
8	"(ii) while awaiting transfer to a juve-
9	nile facility; or
10	"(iii) in which period such juveniles
11	make a court appearance;
12	and only if such juveniles do not have prohib-
13	ited physical contact or sustained oral and vis-
14	ual contact with adults inmates and only if
15	there is in effect in the State a policy that re-
16	quires individuals who work with both such ju-
17	veniles and adult inmates in collocated facilities
18	have been trained and certified to work with ju-
19	veniles;
20	"(B) juveniles who are accused of non-
21	status offenses, who are awaiting an initial
22	court appearance that will occur within 48
23	hours after being taken into custody (excluding
24	Saturdays, Sundays, and legal holidays), and
25	who are detained in a jail or lockup—

1	"(i) in which—
2	"(I) such juveniles do not have
3	prohibited physical contact or sus-
4	tained oral and visual contact with
5	adults inmates; and
6	"(II) there is in effect in the
7	State a policy that requires individ-
8	uals who work with both such juve-
9	niles and adults inmates in collocated
10	facilities have been trained and cer-
11	tified to work with juveniles; and
12	"(ii) that—
13	"(I) is located outside a metro-
14	politan statistical area (as defined by
15	the Office of Management and Budg-
16	et) and has no existing acceptable al-
17	ternative placement available;
18	"(II) is located where conditions
19	of distance to be traveled or the lack
20	of highway, road, or transportation do
21	not allow for court appearances within
22	48 hours (excluding Saturdays, Sun-
23	days, and legal holidays) so that a
24	brief (not to exceed an additional 48
25	hours) delay is excusable; or

1	"(III) is located where conditions
2	of safety exist (such as severe adverse,
3	life-threatening weather conditions
4	that do not allow for reasonably safe
5	travel), in which case the time for an
6	appearance may be delayed until 24
7	hours after the time that such condi-
8	tions allow for reasonable safe travel;
9	"(C) juveniles who are accused of non-
10	status offenses and who are detained not to ex-
11	ceed 20 days in a jail or lockup that satisfies
12	the requirements of subparagraph (B)(i) if—
13	"(i) such jail or lockup—
14	"(I) is located outside a metro-
15	politan statistical area (as defined by
16	the Office of Management and Budg-
17	et); and
18	"(II) has no existing acceptable
19	alternative placement available;
20	"(ii) a parent or other legal guardian
21	(or guardian ad litem) of the juvenile in-
22	volved, in consultation with the counsel
23	representing the juvenile, consents to de-
24	taining such juvenile in accordance with

1	this subparagraph and has the right to re-
2	voke such consent at any time;
3	"(iii) the juvenile has counsel, and the
4	counsel representing such juvenile—
5	"(I) consults with the parents of
6	the juvenile to determine the appro-
7	priate placement of the juvenile; and
8	"(II) has an opportunity to
9	present the juvenile's position regard-
10	ing the detention involved to the court
11	before the court approves such deten-
12	tion;
13	"(iv) the court hears from the juvenile
14	before court approval of such placement;
15	and
16	"(v) detaining such juvenile in accord-
17	ance with this subparagraph is—
18	"(I) approved in advance by a
19	court with competent jurisdiction that
20	has determined that such placement is
21	in the best interest of such juvenile;
22	and
23	"(II) required to be reviewed pe-
24	riodically and in the presence of the
25	juvenile, at intervals of not more than

1	5 days (excluding Saturdays, Sun-
2	days, and legal holidays), by such
3	court for the duration of detention;",
4	(L) in paragraph (15)—
5	(i) by striking "paragraph (12)(A),
6	paragraph (13), and paragraph (14)" and
7	inserting "paragraphs (11), (12), and
8	(13)", and
9	(ii) by striking "paragraph (12)(A)
10	and paragraph (13)" and inserting "para-
11	graphs (11) and (12)",
12	(M) in paragraph (16) by striking "men-
13	tally, emotionally, or physically handicapping
14	conditions" and inserting "disability",
15	(N) by amending paragraph (19) to read
16	as follows:
17	"(19) provide assurances that—
18	"(A) any assistance provided under this
19	Act will not cause the displacement (including
20	a partial displacement, such as a reduction in
21	the hours of nonovertime work, wages, or em-
22	ployment benefits) of any currently employed
23	employee;
24	"(B) activities assisted under this Act will
25	not impair an existing collective bargaining re-

1	lationship, contract for services, or collective
2	bargaining agreement; and
3	"(C) no such activity that would be incon-
4	sistent with the terms of a collective bargaining
5	agreement shall be undertaken without the
6	written concurrence of the labor organization
7	involved;",
8	(O) by amending paragraph (22) to read
9	as follows:
10	"(22) provide that the State agency designated
11	under paragraph (1) will—
12	"(A) to the extent practicable give priority
13	in funding to programs and activities that are
14	based on rigorous, systematic, and objective re-
15	search that is scientifically based;
16	"(B) from time to time, but not less than
17	annually, review its plan and submit to the Ad-
18	ministrator an analysis and evaluation of the ef-
19	fectiveness of the programs and activities car-
20	ried out under the plan, and any modifications
21	in the plan, including the survey of State and
22	local needs, that it considers necessary; and
23	"(C) not expend funds to carry out a pro-
24	gram if the recipient of funds who carried out
25	such program during the preceding 2-year pe-

1	riod fails to demonstrate, before the expiration
2	of such 2-year period, that such program
3	achieved substantial success in achieving the
4	goals specified in the application submitted by
5	such recipient to the State agency;",
6	(P) by amending paragraph (23) to read
7	as follows:
8	"(23) address juvenile delinquency prevention
9	efforts and system improvement efforts designed to
10	reduce, without establishing or requiring numerical
11	standards or quotas, the disproportionate number of
12	juvenile members of minority groups, who come into
13	contact with the juvenile justice system;",
14	(Q) by amending paragraph (24) to read
15	as follows:
16	"(24) provide that if a juvenile is taken into
17	custody for violating a valid court order issued for
18	committing a status offense—
19	"(A) an appropriate public agency shall be
20	promptly notified that such juvenile is held in
21	custody for violating such order;
22	"(B) not later than 24 hours during which
23	such juvenile is so held, an authorized rep-
24	resentative of such agency shall interview, in
25	person, such juvenile; and

1	"(C) not later than 48 hours during which
2	such juvenile is so held—
3	"(i) such representative shall submit
4	an assessment to the court that issued
5	such order, regarding the immediate needs
6	of such juvenile; and
7	"(ii) such court shall conduct a hear-
8	ing to determine—
9	"(I) whether there is reasonable
10	cause to believe that such juvenile vio-
11	lated such order; and
12	"(II) the appropriate placement
13	of such juvenile pending disposition of
14	the violation alleged;",
15	(R) in paragraph (25)—
16	(i) by striking "1992" and inserting
17	"2000", and
18	(ii) by striking the period at the end
19	and inserting a semicolon,
20	(S) by redesignating paragraphs (7)
21	through (25) as paragraphs (6) through (24),
22	respectively, and
23	(T) by adding at the end the following:
24	"(25) specify a percentage (if any), not to ex-
25	ceed 5 percent, of funds received by the State under

section 222 (other than funds made available to the State advisory group under section 222(d)) that the State will reserve for expenditure by the State to provide incentive grants to units of general local government that reduce the caseload of probation officers within such units;

"(26) provide that the State, to the maximum extent practicable, will implement a system to ensure that if a juvenile is before a court in the juvenile justice system, public child welfare records (including child protective services records) relating to such juvenile that are on file in the geographical area under the jurisdiction of such court will be made known to such court;

"(27) establish policies and systems to incorporate relevant child protective services records into juvenile justice records for purposes of establishing and implementing treatment plans for juvenile offenders; and

"(28) provide assurances that juvenile offenders whose placement is funded through section 472 of the Social Security Act (42 U.S.C. 672) receive the protections specified in section 471 of such Act (42 U.S.C. 671), including a case plan and case plan re-

1	view as defined in section 475 of such Act (42
2	U.S.C. 675).",
3	(2) by amending subsection (c) to read as fol-
4	lows:
5	"(c) If a State fails to comply with any of the applica-
6	ble requirements of paragraphs (11), (12), (13), and (22)
7	of subsection (a) in any fiscal year beginning after Sep-
8	tember 30, 2001, then—
9	"(1) subject to paragraph (2), the amount allo-
10	cated to such State under section 222 for the subse-
11	quent fiscal year shall be reduced by not less than
12	12.5 percent for each such paragraph with respect
13	to which the failure occurs, and
14	"(2) the State shall be ineligible to receive any
15	allocation under such section for such fiscal year
16	unless—
17	"(A) the State agrees to expend 50 percent
18	of the amount allocated to the State for such
19	fiscal year to achieve compliance with any such
20	paragraph with respect to which the State is in
21	noncompliance; or
22	"(B) the Administrator determines that
23	the State—
24	"(i) has achieved substantial compli-
25	ance with such applicable requirements

1	with respect to which the State was not in
2	compliance; and
3	"(ii) has made, through appropriate
4	executive or legislative action, an unequivo-
5	cal commitment to achieving full compli-
6	ance with such applicable requirements
7	within a reasonable time.",
8	(3) in subsection (d)—
9	(A) by striking "allotment" and inserting
10	"allocation", and
11	(B) by striking "subsection (a) (12)(A),
12	(13), (14) and (23)" each place it appears and
13	inserting "paragraphs (11), (12), (13), and
14	(22) of subsection (a)", and
15	(4) by adding at the end the following:
16	"(e) Notwithstanding any other provision of law,
17	the Administrator shall establish appropriate administra-
18	tive and supervisory board membership requirements for
19	a State agency designated under subsection (a)(1) and
20	permit the State advisory group appointed under sub-
21	section (a)(3) to operate as the supervisory board for
22	such agency, at the discretion of the chief executive offi-
23	cer of the State.".

1	SEC. 10. JUVENILE DELINQUENCY PREVENTION BLOCK
2	GRANT PROGRAM.
3	Title II of the Juvenile Justice and Delinquency Pre-
4	vention $\operatorname{Act}$ of 1974 (42 U.S.C. 5611 et seq.) is
5	amended—
6	(1) by striking parts C, D, E, F, G, and H,
7	(2) by striking the 1st part I,
8	(3) by redesignating the 2d part I as part F,
9	and
10	(4) by inserting after part B the following:
11	"PART C—JUVENILE DELINQUENCY PREVENTION
12	BLOCK GRANT PROGRAM
13	"SEC. 241. AUTHORITY TO MAKE GRANTS.
14	"(a) Grants to Eligible States.—The Adminis-
15	trator may make grants to eligible States, from funds allo-
16	cated under section 242, for the purpose of providing fi-
17	nancial assistance to eligible entities to carry out projects
18	designed to prevent juvenile delinquency, including—
19	"(1) projects that provide treatment (including
20	treatment for mental health problems) to juvenile of-
21	fenders, and juveniles who are at risk of becoming
22	juvenile offenders, who are victims of child abuse or
23	neglect or who have experienced violence in their
24	homes, at school, or in the community, and to their
25	families, in order to reduce the likelihood that such
26	juveniles will commit violations of law;

1	"(2) educational projects or supportive services
2	for delinquent or other juveniles—
3	"(A) to encourage juveniles to remain in
4	elementary and secondary schools or in alter-
5	native learning situations in educational set-
6	tings;
7	"(B) to provide services to assist juveniles
8	in making the transition to the world of work
9	and self-sufficiency;
10	"(C) to assist in identifying learning dif-
11	ficulties (including learning disabilities);
12	"(D) to prevent unwarranted and arbitrary
13	suspensions and expulsions;
14	"(E) to encourage new approaches and
15	techniques with respect to the prevention of
16	school violence and vandalism;
17	"(F) which assist law enforcement per-
18	sonnel and juvenile justice personnel to more ef-
19	fectively recognize and provide for learning-dis-
20	abled and other juveniles with disabilities;
21	"(G) which develop locally coordinated
22	policies and programs among education, juve-
23	nile justice, and social service agencies; or

1	"(H) to provide services to juveniles with
2	serious mental and emotional disturbances
3	(SED) in need of mental health services;
4	"(3) projects which expand the use of probation
5	officers—
6	"(A) particularly for the purpose of per-
7	mitting nonviolent juvenile offenders (including
8	status offenders) to remain at home with their
9	families as an alternative to incarceration or in-
10	stitutionalization; and
11	"(B) to ensure that juveniles follow the
12	terms of their probation;
13	"(4) one-on-one mentoring projects that are de-
14	signed to link at-risk juveniles and juvenile offenders
15	who did not commit serious crime, particularly juve-
16	niles residing in high-crime areas and juveniles expe-
17	riencing educational failure, with responsible adults
18	(such as law enforcement officers, adults working
19	with local businesses, and adults working for com-
20	munity-based organizations and agencies) who are
21	properly screened and trained;
22	"(5) community-based projects and services (in-
23	cluding literacy and social service programs) which
24	work with juvenile offenders and juveniles who are
25	at risk of becoming juvenile offenders, including

1	those from families with limited English-speaking
2	proficiency, their parents, their siblings, and other
3	family members during and after incarceration of
4	the juvenile offenders, in order to strengthen fami-
5	lies, to allow juvenile offenders to be retained in
6	their homes, and to prevent the involvement of other
7	juvenile family members in delinquent activities;
8	"(6) projects designed to provide for the treat-
9	ment (including mental health services) of juveniles
10	for dependence on or abuse of alcohol, drugs, or
11	other harmful substances;
12	"(7) projects which leverage funds to provide
13	scholarships for postsecondary education and train-
14	ing for low-income juveniles who reside in neighbor-
15	hoods with high rates of poverty, violence, and drug-
16	related crimes;
17	"(8) projects which provide for an initial intake
18	screening of each juvenile taken into custody—
19	"(A) to determine the likelihood that such
20	juvenile will commit a subsequent offense; and
21	"(B) to provide appropriate interventions
22	(including mental health services) to prevent
23	such juvenile from committing subsequent of
24	fenses;

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"(9) projects (including school- or community-based projects) that are designed to prevent, and reduce the rate of, the participation of juveniles in gangs that commit crimes (particularly violent crimes), that unlawfully use firearms and other weapons, or that unlawfully traffic in drugs and that involve, to the extent practicable, families and other community members (including law enforcement personnel and members of the business community) in the activities conducted under such projects;

"(10) comprehensive juvenile justice and delinquency prevention projects that meet the needs of juveniles through the collaboration of the many local service systems juveniles encounter, including schools, courts, law enforcement agencies, child protection agencies, mental health agencies, welfare services, health care agencies (including collaboration on appropriate prenatal care for pregnant juvenile offenders), private nonprofit agencies, and public recreation agencies offering services to juveniles;

"(11) to develop, implement, and support, in conjunction with public and private agencies, organizations, and businesses, projects for the employment of juveniles and referral to job training programs

1	(including referral to Federal job training pro-
2	grams);
3	"(12) delinquency prevention activities which
4	involve youth clubs, sports, recreation and parks
5	peer counseling and teaching, the arts, leadership
6	development, community service, volunteer service,
7	before- and after-school programs, violence preven-
8	tion activities, mediation skills training, camping,
9	environmental education, ethnic or cultural enrich-
10	ment, tutoring, and academic enrichment;
11	"(13) to establish policies and systems to incor-
12	porate relevant child protective services records into
13	juvenile justice records for purposes of establishing
14	treatment plans for juvenile offenders;
15	"(14) programs that encourage social com-
16	petencies, problem-solving skills, and communication
17	skills, youth leadership, and civic involvement;
18	"(15) programs that focus on the needs of
19	young girls at-risk of delinquency or status offenses.
20	"(16) projects which provide for—
21	"(A) an assessment by a qualified mental
22	health professional of incarcerated juveniles
23	who are suspected to be in need of mental
24	health services;

1	"(B) the development of an individualized
2	treatment plan for those incarcerated juveniles
3	determined to be in need of such services;
4	"(C) the inclusion of a discharge plan for
5	incarcerated juveniles receiving mental health
6	services that addresses aftercare services; and
7	"(D) all juveniles receiving psychotropic
8	medications to be under the care of a licensed
9	mental health professional;
10	"(17) after-school programs that provide at-risk
11	juveniles and juveniles in the juvenile justice system
12	with a range of age-appropriate activities, including
13	tutoring, mentoring, and other educational and en-
14	richment activities;
15	"(18) programs related to the establishment
16	and maintenance of a school violence hotline, based
17	on a public-private partnership, that students and
18	parents can use to report suspicious, violent, or
19	threatening behavior to local school and law enforce-
20	ment authorities;
21	"(19) programs (excluding programs to pur-
22	chase guns from juveniles) designed to reduce the
23	unlawful acquisition and illegal use of guns by juve-
24	niles, including partnerships between law enforce-

ment agencies, health professionals, school officials,

1 firearms manufacturers, consumer groups, faith-2 based groups and community organizations; 3 "(20) programs designed to prevent animal cruelty by juveniles and to counsel juveniles who com-5 mit animal cruelty offenses, including partnerships 6 among law enforcement agencies, animal control of-7 ficers, social services agencies, and school officials; "(21) programs that provide suicide prevention 8 9 services for incarcerated juveniles and for juveniles 10 leaving the incarceration system; 11 "(22) programs to establish partnerships be-12 tween State educational agencies and local edu-13 cational agencies for the design and implementation 14 of character education and training programs that 15 reflect the values of parents, teachers, and local 16 communities, and incorporate elements of good char-17 acter, including honesty, citizenship, courage, jus-18 tice, respect, personal responsibility, and trust-19 worthiness; 20 "(23) programs that foster strong character de-21 velopment in at-risk juveniles and juveniles in the 22 juvenile justice system; "(24) local programs that provide for imme-23

diate psychological evaluation and follow-up treat-

ment (including evaluation and treatment during a

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- 1 mandatory holding period for not less than 24
- 2 hours) for juveniles who bring a gun on school
- 3 grounds without permission from appropriate school
- 4 authorities; and
- 5 "(25) other activities that are likely to prevent
- 6 juvenile delinquency.
- 7 "(b) Grants to Eligible Indian Tribes.—The
- 8 Administrator may make grants to eligible Indian tribes
- 9 from funds allocated under section 242(b), to carry out
- 10 projects of the kinds described in subsection (a).
- 11 "SEC. 242. ALLOCATION.
- 12 "(a) Allocation Among Eligible States.—Sub-
- 13 ject to subsection (b), funds appropriated to carry out this
- 14 part shall be allocated among eligible States proportion-
- 15 ately based on the population that is less than 18 years
- 16 of age in the eligible States.
- 17 "(b) Allocation Among Indian Tribes Collec-
- 18 TIVELY.—Before allocating funds under subsection (a)
- 19 among eligible States, the Administrator shall allocate
- 20 among eligible Indian tribes as determined under section
- 21 246(a), an aggregate amount equal to the amount such
- 22 tribes would be allocated under subsection (a), and with-
- 23 out regard to this subsection, if such tribes were treated
- 24 collectively as an eligible State.

# 1 "SEC. 243. ELIGIBILITY OF STATES.

2	"(a) APPLICATION.—To be eligible to receive a grant
3	under section 241, a State shall submit to the Adminis-
4	trator an application that contains the following:
5	"(1) An assurance that the State will use—
6	"(A) not more than 5 percent of such
7	grant, in the aggregate, for—
8	"(i) the costs incurred by the State to
9	carry out this part; and
10	"(ii) to evaluate, and provide technical
11	assistance relating to, projects and activi-
12	ties carried out with funds provided under
13	this part; and
14	"(B) the remainder of such grant to make
15	grants under section 244.
16	"(2) An assurance that, and a detailed descrip-
17	tion of how, such grant will supplement, and not
18	supplant State and local efforts to prevent juvenile
19	delinquency.
20	"(3) An assurance that such application was
21	prepared after consultation with and participation by
22	the State advisory group, community-based organi-
23	zations, and organizations in the local juvenile jus-
24	tice system, that carry out programs, projects, or ac-
25	tivities to prevent juvenile delinquency

- "(4) An assurance that the State advisory group will be afforded the opportunity to review and comment on all grant applications submitted to the State agency.
- "(5) An assurance that each eligible entity described in section 244 that receives an initial grant under section 244 to carry out a project or activity shall also receive an assurance from the State that such entity will receive from the State, for the subsequent fiscal year to carry out such project or activity, a grant under such section in an amount that is proportional, based on such initial grant and on the amount of the grant received under section 241 by the State for such subsequent fiscal year, but that does not exceed the amount specified for such subsequent fiscal year in such application as approved by the State.
  - "(6) Such other information and assurances as the Administrator may reasonably require by rule.

## "(b) Approval of Applications.—

"(1) APPROVAL REQUIRED.—Subject to paragraph (2), the Administrator shall approve an application, and amendments to such application submitted in subsequent fiscal years, that satisfy the requirements of subsection (a).

1	"(2) Limitation.—The Administrator may not
2	approve such application (including amendments to
3	such application) for a fiscal year unless—
4	"(A)(i) the State submitted a plan under
5	section 223 for such fiscal year; and
6	"(ii) such plan is approved by the Adminis-
7	trator for such fiscal year; or
8	"(B) the Administrator waives the applica-
9	tion of subparagraph (A) to such State for such
10	fiscal year, after finding good cause for such a
11	waiver.
12	"SEC. 244. GRANTS FOR LOCAL PROJECTS.
13	"(a) Grants by States.—Using a grant received
14	under section 241, a State may make grants to eligible
15	entities whose applications are received by the State, and
16	reviewed by the State advisory group, to carry out projects
17	and activities described in section 241.
18	"(b) Special Consideration.—For purposes of
19	making grants under subsection (a), the State shall give
20	special consideration to eligible entities that—
21	"(1) propose to carry out such projects in geo-
22	graphical areas in which there is—
23	"(A) a disproportionately high level of seri-
24	ous crime committed by juveniles; or

1 "(B) a recent rapid increase in the number 2 of nonstatus offenses committed by juveniles; 3 "(2)(A) agreed to carry out such projects or ac-4 tivities that are multidisciplinary and involve more 5 than 2 private nonprofit agencies, organizations, and 6 institutions that have experience dealing with juve-7 niles; or 8 "(B) represent communities that have a com-9 prehensive plan designed to identify at-risk juveniles 10 and to prevent or reduce the rate of juvenile delin-11 quency, and that involve other entities operated by 12 individuals who have a demonstrated history of in-13 volvement in activities designed to prevent juvenile 14 delinquency; and 15 "(3) the amount of resources (in cash or in 16 kind) such entities will provide to carry out such 17 projects and activities. 18 "SEC. 245. ELIGIBILITY OF ENTITIES. 19 "(a) Eligibility.—Except as provided in subsection 20 (b), to be eligible to receive a grant under section 244, 21 a unit of general purpose local government, acting jointly with not fewer than 2 private nonprofit agencies, organiza-

tions, and institutions that have experience dealing with

juveniles, shall submit to the State an application that

contains the following:

- "(1) An assurance that such applicant will use such grant, and each such grant received for the subsequent fiscal year, to carry out throughout a 2-year period a project or activity described in reasonable detail, and of a kind described in one or more of paragraphs (1) through (25) of section 241(a) as specified in, such application.
  - "(2) A statement of the particular goals such project or activity is designed to achieve, and the methods such entity will use to achieve, and assess the achievement of, each of such goals.
- "(3) A statement identifying the research (if any) such entity relied on in preparing such application.
- 15 "(b) LIMITATION.—If an eligible entity that receives a grant under section 244 to carry out a project or activity 16 for a 2-year period, and receives technical assistance from 17 18 the State or the Administrator after requesting such technical assistance (if any), fails to demonstrate, before the 19 20 expiration of such 2-year period, that such project or such 21 activity has achieved substantial success in achieving the 22 goals specified in the application submitted by such entity 23 to receive such grants, then such entity shall not be eligible to receive any subsequent grant under such section to

continue to carry out such project or activity.

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# 1 "SEC. 246. GRANTS TO INDIAN TRIBES.

2	"(a) Eligibility.—
3	"(1) Application.—To be eligible to receive a
4	grant under section 241(b), an Indian tribe shall
5	submit to the Administrator an application in ac-
6	cordance with this section, in such form and con-
7	taining such information as the Administrator may
8	require by rule.
9	"(2) Plans.—Such application shall include a
10	plan for conducting programs, projects, and activi-
11	ties described in section 241(a), which plan shall—
12	"(A) provide evidence that the applicant
13	Indian tribe performs law enforcement func-
14	tions (as determined by the Secretary of the In-
15	terior);
16	"(B) identify the juvenile justice and delin-
17	quency problems and juvenile delinquency pre-
18	vention needs to be addressed by activities con-
19	ducted with funds provided by the grant for
20	which such application is submitted, by the In-
21	dian tribe in the geographical area under the
22	jurisdiction of the Indian tribe;
23	"(C) provide for fiscal control and account-
24	ing procedures that—
25	"(i) are necessary to ensure the pru-
26	dent use, proper disbursement, and ac-

1	counting of grants received by applicants
2	under this section; and
3	"(ii) are consistent with the require-
4	ment specified in subparagraph (B); and
5	"(D) comply with the requirements speci-
6	fied in section 223(a) (excluding any require-
7	ment relating to consultation with a State advi-
8	sory group) and with the requirements specified
9	in section 222(c); and
10	"(E) contain such other information, and
11	be subject to such additional requirements, as
12	the Administrator may reasonably require by
13	rule to ensure the effectiveness of the projects
14	for which grants are made under section
15	241(b).
16	"(b) Factors for Consideration.—For the pur-
17	pose of selecting eligible applicants to receive grants under
18	section 241(b), the Administrator shall consider—
19	"(1) the resources that are available to each ap-
20	plicant Indian tribe that will assist, and be coordi-
21	nated with, the overall juvenile justice system of the
22	Indian tribe; and
23	"(2) with respect to each such applicant—
24	"(A) the juvenile population; and

1	"(B) the population and the entities that
2	will be served by projects proposed to be carried
3	out with the grant for which the application is
4	submitted.
5	"(c) Grant Process.—
6	"(1) Selection of grant recipients.—
7	"(A) SELECTION REQUIREMENTS.—Except
8	as provided in paragraph (2), the Administrator
9	shall—
10	"(i) make grants under this section on
11	a competitive basis; and
12	"(ii) specify in writing to each appli-
13	cant selected to receive a grant under this
14	section, the terms and conditions on which
15	such grant is made to such applicant.
16	"(B) Period of Grant.—A grant made
17	under this section shall be available for expendi-
18	ture during a 2-year period.
19	"(2) Exception.—If—
20	"(A) in the 2-year period for which a grant
21	made under this section shall be expended, the
22	recipient of such grant applies to receive a sub-
23	sequent grant under this section; and
24	"(B) the Administrator determines that
25	such recipient performed during the year pre-

ceding the 2-year period for which such recipient applies to receive such subsequent grant satisfactorily and in accordance with the terms and conditions applicable to the grant received; then the Administrator may waive the application of the competition-based requirement specified in paragraph (1)(A)(i) and may allow the applicant to incorporate by reference in the current application the text of the plan contained in the recipient's most recent application previously approved under this section.

"(3) AUTHORITY TO MODIFY APPLICATION PROCESS FOR SUBSEQUENT GRANTS.—The Administrator may modify by rule the operation of subsection (a) with respect to the submission and contents of applications for subsequent grants described in paragraph (2).

"(d) Reporting Requirement.—Each Indian tribe that receives a grant under this section shall be subject to the fiscal accountability provisions of section 5(f)(1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450c(f)(1)), relating to the submission of a single-agency audit report required by chapter 75 of title

31, United States Code.

- 1 "(e) Matching Requirement.—(1) Funds appro-
- 2 priated for the activities of any agency of an Indian tribal
- 3 government or the Bureau of Indian Affairs performing
- 4 law enforcement functions on any Indian lands may be
- 5 used to provide the non-Federal share of any program or
- 6 project with a matching requirement funded under this
- 7 section.
- 8 "(2) Paragraph (1) shall not apply with respect to
- 9 funds appropriated before the date of the enactment of
- 10 the Juvenile Justice and Delinquency Prevention Act of
- 11 2001.
- 12 "(3) If the Administrator determines that an Indian
- 13 tribe does not have sufficient funds available to meet the
- 14 non-Federal share of the cost of any program or activity
- 15 to be funded under the grant, the Administrator may in-
- 16 crease the Federal share of the cost thereof to the extent
- 17 the Administrator deems necessary.".
- 18 SEC. 11. RESEARCH; EVALUATION; TECHNICAL ASSIST-
- 19 ANCE; TRAINING.
- Title II of the Juvenile Justice and Delinquency Pre-
- 21 vention Act of 1974 (42 U.S.C. 5611 et seq.) is amended
- 22 by inserting after part C, as added by section 10, the fol-
- 23 lowing:

1	"PART D—RESEARCH; EVALUATION; TECHNICAL
2	ASSISTANCE; TRAINING
3	"SEC. 251. RESEARCH AND EVALUATION; STATISTICAL
4	ANALYSES; INFORMATION DISSEMINATION.
5	"(a) Research and Evaluation.—(1) The Admin-
6	istrator may—
7	"(A) plan and identify the purposes and goals
8	of all agreements carried out with funds provided
9	under this subsection; and
10	"(B) conduct research or evaluation in juvenile
11	justice matters, for the purpose of providing re-
12	search and evaluation relating to—
13	"(i) the prevention, reduction, and control
14	of juvenile delinquency and serious crime com-
15	mitted by juveniles;
16	"(ii) the link between juvenile delinquency
17	and the incarceration of members of the fami-
18	lies of juveniles;
19	"(iii) successful efforts to prevent first-
20	time minor offenders from committing subse-
21	quent involvement in serious crime;
22	"(iv) successful efforts to prevent recidi-
23	vism;
24	"(v) the juvenile justice system;
25	"(vi) juvenile violence:

1	"(vii) appropriate mental health services
2	for juveniles and youth at risk of participating
3	in delinquent activities;
4	"(viii) reducing the proportion of juveniles
5	detained or confined in secure detention facili-
6	ties, secure correctional facilities, jails, and
7	lockups who are members of minority groups;
8	"(ix) evaluating services, treatment, and
9	aftercare placement of juveniles who were under
10	the care of the State child protection system be-
11	fore their placement in the juvenile justice sys-
12	tem;
13	"(x) determining—
14	"(I) the frequency, seriousness, and
15	incidence of drug use by youth in schools
16	and communities in the States using, if ap-
17	propriate, data submitted by the States
18	pursuant to this subparagraph and sub-
19	section (b); and
20	"(II) the frequency, degree of harm,
21	and morbidity of violent incidents, particu-
22	larly firearm-related injuries and fatalities,
23	by youth in schools and communities in the
24	States, including information with respect
25	to—

1	"(aa) the relationship between					
2	victims and perpetrators;					
3	"(bb) demographic characteristics					
4	of victims and perpetrators; and					
5	"(cc) the type of weapons used in					
6	incidents, as classified in the Uniform					
7	Crime Reports of the Federal Bureau					
8	of Investigation; and					
9	"(xi) other purposes consistent with the					
10	purposes of this title and title I.					
11	"(2) The Administrator shall ensure that an equi-					
12	table amount of funds available to carry out paragraph					
13	(1)(B) is used for research and evaluation relating to the					
14	prevention of juvenile delinquency.					
15	"(3) Nothing in this subsection shall be construed to					
16	permit the development of a national database of person-					
17	ally identifiable information on individuals involved in					
18	studies, or in data-collection efforts, carried out under					
19	paragraph $(1)(B)(x)$ .					
20	"(4) Not later than 1 year after the date of en-					
21	actment of this paragraph, the Administrator shall					
22	conduct a study with respect to juveniles who, prior					
23	to placement in the juvenile justice system, were					
24	under the care or custody of the State child welfare					
25	system, and to juveniles who are unable to return to					

1	their family after completing their disposition in the					
2	juvenile justice system and who remain wards of the					
3	State. Such study shall include—					
4	"(A) the number of juveniles in each cat-					
5	egory;					
6	"(B) the extent to which State juvenile					
7	justice systems and child welfare systems are					
8	coordinating services and treatment for such ju-					
9	veniles;					
10	"(C) the Federal and local sources of					
11	funds used for placements and post-placement					
12	services;					
13	"(D) barriers faced by State in providing					
14	services to these juveniles;					
15	"(E) the types of post-placement services					
16	used;					
17	"(F) the frequency of case plans and case					
18	plan reviews; and					
19	"(G) the extent to which case plans iden-					
20	tify and address permanency and placement					
21	barriers and treatment plans.					
22	"(b) Statistical Analyses.—The Administrator					
23	may—					

- 1 "(1) plan and identify the purposes and goals 2 of all agreements carried out with funds provided 3 under this subsection; and
- "(2) undertake statistical work in juvenile justice matters, for the purpose of providing for the collection, analysis, and dissemination of statistical data and information relating to juvenile delinquency and serious crimes committed by juveniles, to the juvenile justice system, to juvenile violence, and to other purposes consistent with the purposes of this title and title I.
- "(c) Competitive Selection Process.—The Administrator shall use a competitive process, established by rule by the Administrator, to carry out subsections (a) and (b).
- "(d) Implementation of Agreements.—A Fed-17 eral agency that makes an agreement under subsections 18 (a)(1)(B) and (b)(2) with the Administrator may carry out 19 such agreement directly or by making grants to or con-20 tracts with public and private agencies, institutions, and 21 organizations.
- 22 "(e) Information Dissemination.—The Adminis-23 trator may—
- 24 "(1) review reports and data relating to the ju-25 venile justice system in the United States and in for-

- eign nations (as appropriate), collect data and infor-
- 2 mation from studies and research into all aspects of
- 3 juvenile delinquency (including the causes, preven-
- 4 tion, and treatment of juvenile delinquency) and se-
- 5 rious crimes committed by juveniles;
- 6 "(2) establish and operate, directly or by con-
- 7 tract, a clearinghouse and information center for the
- 8 preparation, publication, and dissemination of infor-
- 9 mation relating to juvenile delinquency, including
- 10 State and local prevention and treatment programs,
- plans, resources, and training and technical assist-
- ance programs; and
- "(3) make grants and contracts with public and
- private agencies, institutions, and organizations, for
- the purpose of disseminating information to rep-
- 16 resentatives and personnel of public and private
- agencies, including practitioners in juvenile justice,
- law enforcement, the courts, corrections, schools,
- and related services, in the establishment, implemen-
- 20 tation, and operation of projects and activities for
- 21 which financial assistance is provided under this
- title.
- 23 "SEC. 252. TRAINING AND TECHNICAL ASSISTANCE.
- 24 "(a) Training.—The Administrator may—

"(1) develop and carry out projects for the purpose of training representatives and personnel of public and private agencies, including practitioners in juvenile justice, law enforcement, courts (including model juvenile and family courts), corrections, schools, and related services, to carry out the purposes specified in section 102; and

- "(2) make grants to and contracts with public and private agencies, institutions, and organizations for the purpose of training representatives and personnel of public and private agencies, including practitioners in juvenile justice, law enforcement, courts (including model juvenile and family courts), corrections, schools, and related services, to carry out the purposes specified in section 102.
- 16 "(b) Technical Assistance.—The Administrator17 may—
  - "(1) develop and implement projects for the purpose of providing technical assistance to representatives and personnel of public and private agencies and organizations, including practitioners in juvenile justice, law enforcement, courts (including model juvenile and family courts), corrections, schools, and related services, in the establishment, implementation, and operation of programs, projects,

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1 and activities for which financial assistance is pro-2 vided under this title; and

> "(2) make grants to and contracts with public and private agencies, institutions, and organizations, for the purpose of providing technical assistance to representatives and personnel of public and private agencies, including practitioners in juvenile justice, law enforcement, courts (including model juvenile and family courts), corrections, schools, and related services, in the establishment, implementation, and operation of programs, projects, and activities for which financial assistance is provided under this title.

13 14 "(c) Training and Technical Assistance to 15 MENTAL HEALTH PROFESSIONALS AND LAW ENFORCE-MENT PERSONNEL.—The Administrator shall provide 16 17 training and technical assistance to mental health profes-18 sionals and law enforcement personnel (including public 19 defenders, police officers, probation officers, judges, parole 20 officials, and correctional officers) to address or to pro-21 mote the development, testing, or demonstration of prom-22 ising or innovative models (including model juvenile and 23 family courts), programs, or delivery systems that address the needs of juveniles who are alleged or adjudicated delin-

quent and who, as a result of such status, are placed in

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- 1 secure detention or confinement or in nonsecure residen-
- 2 tial placements.".
- 3 SEC. 12. DEMONSTRATION PROJECTS.
- 4 Title II of the Juvenile Justice and Delinquency Pre-
- 5 vention Act of 1974 (42 U.S.C. 5611 et seq.) is amended
- 6 by inserting after part D, as added by section 11, the fol-
- 7 lowing:
- 8 "PART E—DEVELOPING, TESTING, AND DEM-
- 9 ONSTRATING PROMISING NEW INITIATIVES
- 10 **AND PROGRAMS**
- 11 "SEC. 261. GRANTS AND PROJECTS.
- 12 "(a) AUTHORITY TO MAKE GRANTS.—The Adminis-
- 13 trator may make grants to and contracts with States,
- 14 units of general local government, Indian tribal govern-
- 15 ments, public and private agencies, organizations, and in-
- 16 dividuals, or combinations thereof, to carry out projects
- 17 for the development, testing, and demonstration of prom-
- 18 ising initiatives and programs for the prevention, control,
- 19 or reduction of juvenile delinquency. The Administrator
- 20 shall ensure that, to the extent reasonable and practicable,
- 21 such grants are made to achieve an equitable geographical
- 22 distribution of such projects throughout the United
- 23 States.

- 1 "(b) USE OF GRANTS.—A grant made under sub-
- 2 section (a) may be used to pay all or part of the cost of
- 3 the project for which such grant is made.

## 4 "SEC. 262. GRANTS FOR TECHNICAL ASSISTANCE.

- 5 "The Administrator may make grants to and con-
- 6 tracts with public and private agencies, organizations, and
- 7 individuals to provide technical assistance to States, units
- 8 of general local government, Indian tribal governments,
- 9 local private entities or agencies, or any combination
- 10 thereof, to carry out the projects for which grants are
- 11 made under section 261.

### 12 "SEC. 263. ELIGIBILITY.

- "To be eligible to receive a grant made under this
- 14 part, a public or private agency, Indian tribal government,
- 15 organization, institution, individual, or combination there-
- 16 of shall submit an application to the Administrator at such
- 17 time, in such form, and containing such information as
- 18 the Administrator may reasonably require by rule.

#### 19 "SEC. 264. REPORTS.

- 20 "Recipients of grants made under this part shall sub-
- 21 mit to the Administrator such reports as may be reason-
- 22 ably requested by the Administrator to describe progress
- 23 achieved in carrying out the projects for which such grants
- 24 are made.".

#### 1 SEC. 13. AUTHORIZATION OF APPROPRIATIONS.

- 2 Section 299 of the Juvenile Justice and Delinquency
- 3 Prevention Act of 1974 (42 U.S.C. 5671) is amended—
- 4 (1) by striking subsection (e), and
- 5 (2) by striking subsections (a), (b), and (c), and
- 6 inserting the following:
- 7 "(a) Authorization of Appropriations for
- 8 TITLE II (EXCLUDING PARTS C AND E).—(1) There are
- 9 authorized to be appropriated to carry out this title such
- 10 sums as may be appropriate for fiscal years 2002, 2003,
- 11 2004, 2005, and 2006.
- 12 "(2) Of such sums as are appropriated for a fiscal
- 13 year to carry out this title (other than parts C and E)—
- 14 "(A) not more than 5 percent shall be available
- to carry out part A;
- 16 "(B) not less than 80 percent shall be available
- to carry out part B; and
- 18 "(C) not more than 15 percent shall be avail-
- able to carry out part D.
- 20 "(b) Authorization of Appropriations for
- 21 Part C.—There are authorized to be appropriated to
- 22 carry out part C such sums as may be necessary for fiscal
- 23 years 2002, 2003, 2004, 2005, and 2006.
- 24 "(c) Authorization of Appropriations for Part
- 25 E.—There are authorized to be appropriated to carry out
- 26 part E, and authorized to remain available until expended,

- 1 such sums as may be necessary for fiscal years 2002,
- 2 2003, 2004, 2005, and 2006.".
- 3 SEC. 14. ADMINISTRATIVE AUTHORITY.
- 4 Section 299A of the Juvenile Justice and Delin-
- 5 quency Prevention Act of 1974 (42 U.S.C. 5672) is
- 6 amended—
- 7 (1) in subsection (d) by striking "as are con-
- 8 sistent with the purpose of this Act" and inserting
- 9 "only to the extent necessary to ensure that there is
- 10 compliance with the specific requirements of this
- title or to respond to requests for clarification and
- guidance relating to such compliance", and
- 13 (2) by adding at the end the following:
- "(e) If a State requires by law compliance with the
- 15 requirements described in paragraphs (11), (12), and (13)
- 16 of section 223(a), then for the period such law is in effect
- 17 in such State such State shall be rebuttably presumed to
- 18 satisfy such requirements.".
- 19 SEC. 15. USE OF FUNDS.
- 20 Section 299C(c) of the Juvenile Justice and Delin-
- 21 quency Prevention Act of 1974 (42 U.S.C. 5674(c)) is
- 22 amended to read as follows:
- 23 "(c) No funds may be paid under this title to a resi-
- 24 dential program (excluding a program in a private resi-
- 25 dence) unless—

- "(1) there is in effect in the State in which such placement or care is provided, a requirement that the provider of such placement or such care may be licensed only after satisfying, at a minimum, explicit standards of discipline that prohibit neglect, physical and mental abuse, as defined by State law;
  - "(2) such provider is licensed as described in paragraph (1) by the State in which such placement or care is provided; and
- "(3) such provider satisfies the licensing standards of each other State from which such provider receives a juvenile for such placement or such care, in accordance with the Interstate Compact on Child Placement as entered into by such other State.".

#### 15 SEC. 16. LIMITATIONS ON USE OF FUNDS.

- Part F of title II of the Juvenile Justice and Delin-
- 17 quency Prevention Act of 1974 (42 U.S.C. 5671 et seq.),
- 18 as so redesignated by section 10, is amended adding at
- 19 the end the following:

### 20 "SEC. 299F. LIMITATIONS ON USE OF FUNDS.

- 21 "None of the funds made available to carry out this
- 22 title may be used to advocate for, or support, the unse-
- 23 cured release of juveniles who are charged with a violent
- 24 crime.".

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#### 1 SEC. 17. RULES OF CONSTRUCTION.

- 2 Part F of title II of the Juvenile Justice and Delin-
- 3 quency Prevention Act of 1974 (42 U.S.C. 5671 et seq.),
- 4 as so redesignated by section 10 and amended by section
- 5 16, is amended adding at the end the following:

### 6 "SEC. 299G. RULES OF CONSTRUCTION.

- 7 "Nothing in this title or title I shall be construed—
- 8 "(1) to prevent financial assistance from being
- 9 awarded through grants under this title to any oth-
- 10 erwise eligible organization; or
- 11 "(2) to modify or affect any Federal or State
- law relating to collective bargaining rights of em-
- ployees.".

#### 14 SEC. 18. LEASING SURPLUS FEDERAL PROPERTY.

- Part F of title II of the Juvenile Justice and Delin-
- 16 quency Prevention Act of 1974 (42 U.S.C. 5671 et seq.),
- 17 as so redesignated by section 10 and amended by sections
- 18 16 and 17, is amended adding at the end the following:

### 19 "SEC. 299H. LEASING SURPLUS FEDERAL PROPERTY.

- 20 "The Administrator may receive surplus Federal
- 21 property (including facilities) and may lease such property
- 22 to States and units of general local government for use
- 23 in or as facilities for juvenile offenders, or for use in or
- 24 as facilities for delinquency prevention and treatment ac-
- 25 tivities.".

#### 1 SEC. 19. ISSUANCE OF RULES.

- 2 Part F of title II or the Juvenile Justice and Delin-
- 3 quency Prevention Act of 1974 (42 U.S.C. 5671 et seq.),
- 4 as so redesignated by section 10 and amended by sections
- 5 16, 17, and 18, is amended adding at the end the fol-
- 6 lowing:

#### 7 "SEC. 299I. ISSUANCE OF RULES.

- 8 "The Administrator shall issue rules to carry out this
- 9 title, including rules that establish procedures and meth-
- 10 ods for making grants and contracts, and distributing
- 11 funds available, to carry out this title.".

#### 12 SEC. 20. CONTENT OF MATERIALS.

- Part F of title II of the Juvenile Justice and Delin-
- 14 quency Prevention Act of 1974 (42 U.S.C. 5671 et seq.),
- 15 as so redesignated by section 10 and amended by sections
- 16 16, 17, 18, and 19, is amended by adding at the end the
- 17 following:

## 18 "SEC. 299J. CONTENT OF MATERIALS.

- 19 "Materials produced, procured, or distributed both
- 20 using funds appropriated to carry out this Act and for
- 21 the purpose of preventing hate crimes that result in acts
- 22 of physical violence, shall not recommend or require any
- 23 action that abridges or infringes upon the constitutionally
- 24 protected rights of free speech, religion, or equal protec-
- 25 tion of juveniles or of their parents or legal guardians.".

## 1 SEC. 21. TECHNICAL AND CONFORMING AMENDMENTS.

2	(a) TECHNIC	CAL AME	NDMENTS	.—The	Juvenile	Jus-

- 3 tice and Delinquency Prevention Act of 1974 (42 U.S.C.
- 4 5601 et seq.) is amended—
- 5 (1) in section 202(b) by striking "prescribed for
- 6 GS-18 of the General Schedule by section 5332"
- 7 and inserting "payable under section 5376",
- 8 (2) in section 221(b)(2) by striking the last
- 9 sentence,
- 10 (3) in section 299D by striking subsection (d),
- 11 and
- 12 (4) by striking titles IV and V, as originally en-
- 13 acted by Public Law 93–415 (88 Stat. 1132–1143).
- 14 (b) Conforming Amendments.—(1) The Victims
- 15 of Child Abuse Act of 1990 (42 U.S.C. 13001 et seq.)
- 16 is amended—
- 17 (A) in section 214(b)(1) by striking "262, 293,
- and 296 of subpart II of title II" and inserting
- 19 "299B and 299E",
- 20 (B) in section 214A(c)(1) by striking "262,
- 21 293, and 296 of subpart II of title II" and inserting
- 22 "299B and 299E",
- 23 (C) in section 217(c)(1) by striking "sections
- 24 262, 293, and 296 of subpart II of title II" and in-
- 25 serting "sections 299B and 299E", and

- 1 (D) in section 223(c) by striking "section 262,
- 2 293, and 296" and inserting "sections 262, 299B,
- 3 and 299E".
- 4 (2) Section 404(a)(5)(E) of the Missing Children's
- 5 Assistance Act (42 U.S.C. 5773) is amended by striking
- 6 "section 313" and inserting "section 331".

## 7 SEC. 22. EFFECTIVE DATE; APPLICATION OF AMENDMENTS.

- 8 (a) Effective Date.—Except as provided in sub-
- 9 section (b), this Act and the amendments made by this
- 10 Act shall take effect on the date of the enactment of this
- 11 Act.
- 12 (b) Application of Amendments.—The amend-
- 13 ments made by this Act shall apply only with respect to
- 14 fiscal years beginning after September 30, 2001.

Passed the House of Representatives September 20, 2001.

Attest: JEFF TRANDAHL,

Clerk.